

Cabinet

Thursday, 30th June, 2022, 4.00 pm

Shield Room, Civic Centre, West Paddock, Leyland, PR25 1DH

Please see below a revised agenda for this meeting and the attached report relating to the Agenda Item “Levelling Up Funding Bid” which is now available for consideration.

Revised Agenda

1 Apologies for Absence

2 Declarations of Interest

Members are requested to indicate at this stage in the proceedings any items on the agenda in which they intend to declare an interest. Members are reminded that if the interest is a Disclosable Pecuniary Interest (as defined in the Members’ Code of Conduct) they must leave the room for the whole of that item. If the interest is not a Disclosable Pecuniary Interest, but is such that a member of the public could reasonably regard it as being so significant that it is likely that it would prejudice their judgment of the public interest (as explained in the Code of Conduct) then they may make representations, but then must leave the meeting for the remainder of the item.

3 Levelling Up Funding Bid

Report of the Chief Executive attached.

(Pages 3 - 28)

Gary Hall
Chief Executive

Electronic agendas sent to Members of the Cabinet Councillors Paul Foster (Chair), Mick Titherington (Vice-Chair), Aniela Bylinski Gelder, James Flannery and Matthew Tomlinson

The minutes of this meeting will be available on the internet at www.southribble.gov.uk

Forthcoming Meetings

6.00 pm Wednesday, 13 July 2022 - Shield Room, Civic Centre, West Paddock, Leyland, PR25 1DH

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Report of	Meeting	Date
Chief Executive (Introduced by Leader of the Council and Cabinet Member (Strategy and Reform))	Special Cabinet	Thursday, 30 June 2022

Levelling Up Funding Bid

Is this report confidential?	No
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Is this decision key?	Yes
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Expenditure amounting to greater than £100,000	Significant impact on 2 or more council wards
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Purpose of the Report

1. To outline for the Cabinet the proposal to submit a Levelling up fund bid for up to £20m.

Recommendations to Cabinet

2. To approve the outline of the Levelling up bid and to delegate to the Leader and Cabinet Member (Finance, Property and Assets) the sign off for the business case.
3. To bring back to Cabinet further details for consideration should the bid be successful.

Reasons for recommendations

4. To meet the deadline for the submission of Levelling up fund bids on 6 July 2022.

Other options considered and rejected

5. The criteria for the submissions of any schemes is that significant preparation and planning of work has been completed to meet the delivery deadline of March 2025. In this respect the bid is made up of schemes where the council has already plans either emerging or in place.
6. The member of parliament requested that the council consider a bid to bring forward the reopening of Midge Hall railway station but given the time constraints and other priorities this is not being considered. Also suggested was at the LUF funding could provide some

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form of gap funding for the Town Deal. However to ensure a fair distribution of resources this has been discounted and the investment focussed on the outside of Leyland.

7. There were a number of schemes considered in other areas of the borough, Lostock Hall, Bamber Bridge etc. However individually these schemes would not meet the levelling up criteria. The Cabinet however are continuing to look into the merits of each of these individual schemes and alternative funding arrangements.

Executive summary

8. Set out in the attached are outline details of the proposal to submit the bid to the Levelling up fund. Whilst the council has been categorised as level 3 (lowest priority) previous funding rounds have resulted in some category 3 bids being approved albeit these are a very small number.
9. The constraints on both the timing of the submission and the delivery date of 2025 means we have utilised work we currently have in train to develop a scheme for submission. The priority identified is that of Penwortham to include works to the public realm previously funded from City Deal but no longer part of that programme at this stage and the delivery of the Vernon Carus masterplan as previously approved by Cabinet.
10. The purpose of the bid is to help regenerate the Penwortham area both in terms of its leisure and retail offer which match the criteria set out in the Levelling Up Fund prospectus.
11. Attached to this report at Appendix A is some further contextual information along with an outline of the proposed bid. Work is currently ongoing to complete the business case in time for the submission date.

Corporate priorities

12. The report relates to the following corporate priorities: (please bold all those applicable):

An exemplary council	Thriving communities
A fair local economy that works for everyone	Good homes, green spaces, healthy places

Climate change and air quality

13. The bid will take into account the council's aspirations to provide a greener and cleaner borough including dealing with the impact of climate change.

Equality and diversity

14. There are no equality implications arising from this report.

Risk

15. There is a risk that given the nature of the bid sufficient outputs and outcomes may not be achievable as there will be strict criteria to meet. In respect of the outline bid the

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inclusion of a number of outputs relating to Housing will assist the bid and the mitigation of that risk.

Comments of the Statutory Finance Officer

16. At this stage there is funding contained within the Capital Programme for in particular the public realm enhancements in Penwortham. Should the bid be successful this will provide sufficient match funding at this stage. Subject to the bid being successful the match funding element will need to be reconsidered in detail.

Comments of the Monitoring Officer

17. There are no legal implications at this stage but a successful bid will require Council to sign up to grant conditions and at that stage further advice will be given.

Background documents

Vernon Carus masterplan (Appendix B in the web link)

[Vernon Carus Masterplan](#)

Current consultation on Penwortham masterplan

Appendices

Appendix A – LUF Presentation

Appendix B – Penwortham Masterplan

Report Author:	Email:	Telephone:	Date:
Gary Hall (Chief Executive)	gary.hall@southribble.gov.uk		24 June 2022

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South Ribble Borough Council – Levelling Up Fund
June 2022

AGENDA

- INTRODUCTION TO LEVELLING UP FUNDING
- PROPOSED SOUTH RIBBLE BOROUGH COUNCIL LEVELLING UP FUNDING SUBMISSION
- FINANCIAL SUMMARY

LEVELLING UP FUNDING

- LUF Round 2 now announced, deadline for submission 6th July
- Based on the same three themes as Round 1: Culture, Transport, Regeneration
- Can be a single or package bid consisting of up to 3 projects

Key Information

BID SUBMISSION	Noon, 06 July 2022
Priority Group	3
Funding to be spent by	31 March 2025
10% Match Funding Contribution Required from SRBC	Up to £2 million

LUF Context

- £4.8 billion of funding available (£1.7 billion spent in Round 1)
- Investment in Transport, Regeneration, and Cultural projects
- The object to submit a single project or package bid (package bids must contain cohesive components)
- MP input suggested but not required
- Prioritisation Index used to inform part of the assessment (Category 1, 2, 3)
- In Round 2, the government will also be looking to invest in 2 large cultural projects (£50 million)
- National and Local strategies and ambitions should be addressed in bids (e.g., Net Zero Carbon, Crime Reduction etc.)
- The lower the cost of the bid, the more likely it will win (“focus investment in smaller scale, local projects that require less than £20 million of funding”)

LUF Bid

10% Financial Contribution

TRANSPORT
Bids:
£20m - £50m

REGENERATION
Bids:
Up to £20m

CULTURAL
Bids:
Up to £20m

INTERVENTION THEMES

High-impact small, medium and larger local transport schemes to reduce carbon emissions; improve air quality; cut congestion; support economic growth; and improve the experience of transport users

Building on the Towns Fund to upgrade dated buildings and infrastructure; acquire and regenerate brownfield sites; invest in secure community infrastructure and crime reduction; and bring public services and safe community spaces into centres

Maintaining, regenerating or creatively repurposing museums, galleries, visitor attractions (and green spaces), and heritage assets. Creating new community-owned spaces to support arts and serve as cultural spaces

APPROACH

Competitive fund targeted towards places in England, Scotland and Wales with the most significant need. Measured by an index that considers need for:

- Economic recovery and growth
- Improved transport connectivity
- Regeneration

Places have been defined into categories: 1, 2, or 3 (with category 1 represents places with the highest levels of identified need)

FUNDING ROUNDS

ROUND 1
To demonstrate investment or begin delivery on the ground in the 2021-22 financial year

FUTURE ROUNDS
Opportunities to bid in subsequent rounds. All funding to be spent by the end of March 2025

BID COMPOSITION

PART 1
Summary of Bid:
Project proposals (max of 3 projects per bid); and
Overall financial case

PART 2
For each project:

- A main theme it falls under;
- Summary and strategic link to overall bid; and
- Deliverability (management, risk, finances, and benefits)

LUF Context – Prioritisation Index

- Since Round 1, changes have been made to the Index to mainly reflect the lasting effects of Covid-19
- 19 LAs moved to Priority Group 1, 14 moved to Priority Group 2. None moved down

Round 1 Results

£1.7 billion of LUF Funding

105 Projects

1:
67

2:
19

3:
8

NI:
11

LUF Context – Assessment

Assessment Stages

Stage 1	Pass/Fail gateway
Stage 2	Characteristics of Place
	Strategic Fit
	Economic Case
	Deliverability
Stage 3	Ministers Input



Round 1 Results

305 Projects submitted
293 Projects pass Stage 1



94 Projects pass Stage 3

105 Projects selected incl. NI

Transport: 23

Culture: 31

Regeneration: 51

Package Bid

- Package of up to 3 projects
- Must be held together by a common strand to form a “coherent set of interventions”
- Can include a mix of projects from the Fund’s three investment themes
- Can be concentrated in a specific location or cover a wider area as long as the component projects represent a coherent set of interventions
- Package bids will be assessed together at the bid level rather than as individual projects therefore MP support must be at a bid level, rather than project level
- Transport bids can be for an individual project or for a package of transport interventions. Transport package bids can include up to three projects

*“Package bids (those with two or three projects) must clearly explain how their component elements are aligned with each other and represent a **coherent set of interventions**. In this instance, they will be assessed together at the bid level rather than as individual projects. This is for two reasons: firstly, to ensure competition outcomes can be announced in the autumn to enable spend and delivery to get underway in 2021/22; secondly because the fund has been designed in such a way that LAs should be presenting a coherent set of bids. We therefore need to be able to assess how packages of projects work together. If there are weaknesses in one of the projects, places should be mindful that it will adversely impact on the overall score of their bid.”*

-Round 1 detail

SOUTH RIBBLE BOROUGH COUNCIL LEVELLING UP BID PROPOSAL

- Two Packages
 - Penwortham Public Realm
 - Vernon Carus Redevelopment

VERNON CARUS

Sports Club

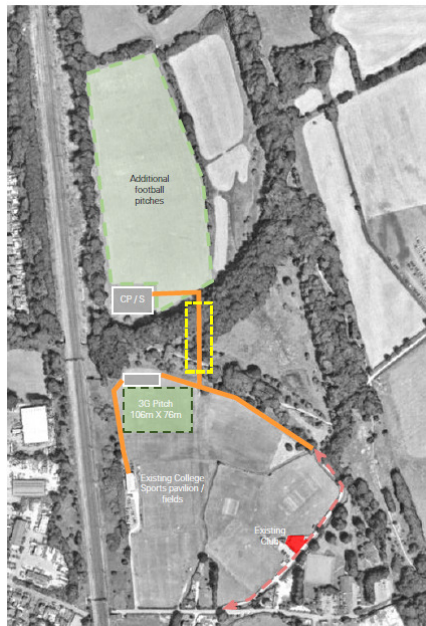
- Phase 1 – Existing Sports Club
- Phase 2 – Car Parking, Access and External Facilities
- Phase 3 - MUGA
- Phase 4 – Boxing Facility
- Phase 5 – Bowls Facilities
- Phase 6 – New Sports Pavilion

Reservoir Zone

- Phase 7 - Reservoir Facilities

Sports Fields Zone

- Phase 8 – 3G Pitch Facility



VERNON CARUS

Sports Club

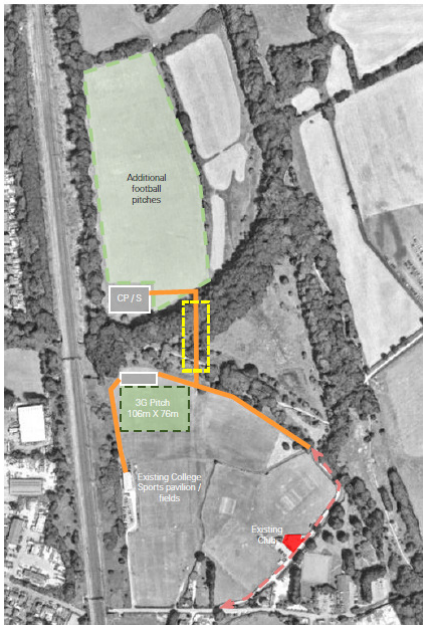
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Reservoir Zone

- Phase 7 - Reservoir Facilities

Sports Fields Zone

- Phase 8 – 3G Pitch Facility



Estimated Delivery Costs - £8,000,000

VERNON CARUS



Description

Purchase of 1.2 hectare site for new residential development.

Features

- 30 houses
- Based on density of 25 houses per hectare
- Safeguarded land (planning policy)
- Owned by 3 private owners
- 30% affordable housing
- Average sales value - £245/sqft
- Purchase price £600K (agricultural value with some hope value)

Estimated Delivery Costs - £5.7 million

PENWORTHAM MASTERPLAN

PUBLIC REALM IMPROVEMENT WORKS – LIVERPOOL ROAD



Estimated Delivery Costs –
£4.5 million



SOUTH RIBBLE BOROUGH COUNCIL – LEVELLING UP FUNDING

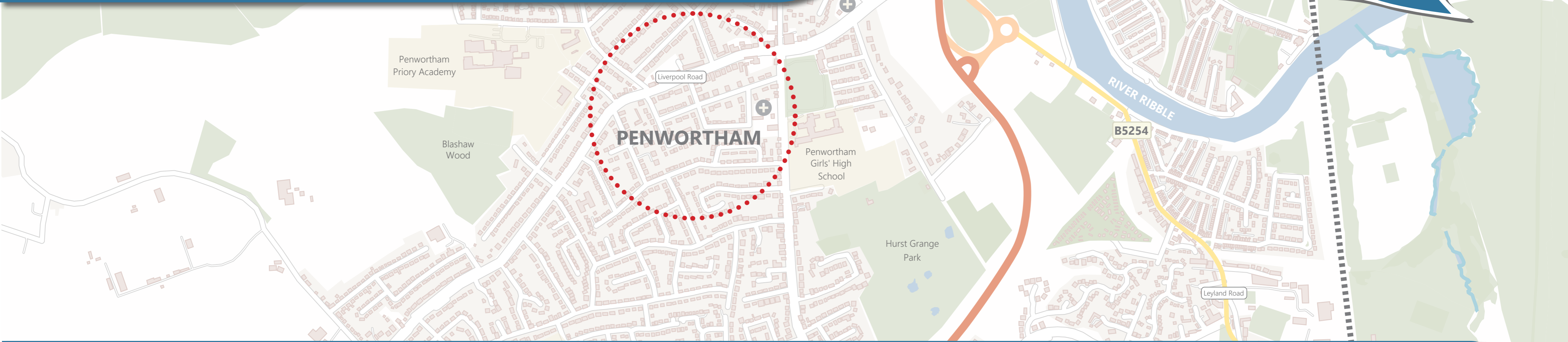
FINANCIAL SUMMARY



BID PACKAGE	ESTIMATED COST
Vernon Carus Sports Village	£8 Million
Vernon Carus Residential	£5.7 Million
Penwortham Liverpool Road – Public Realm Improvements	£4.5 Million
TOTAL	£18.2 Million
ESTIMATED FUNDING REQUEST	£16.18 Million
ESTIMATED SRBC MATCH FUNDING	£1.82 Million

PENWORTHAM MASTERPLAN

Please pick up a feedback form and let us know your comments. We need your ideas to help us make Penwortham a better place to live and shop



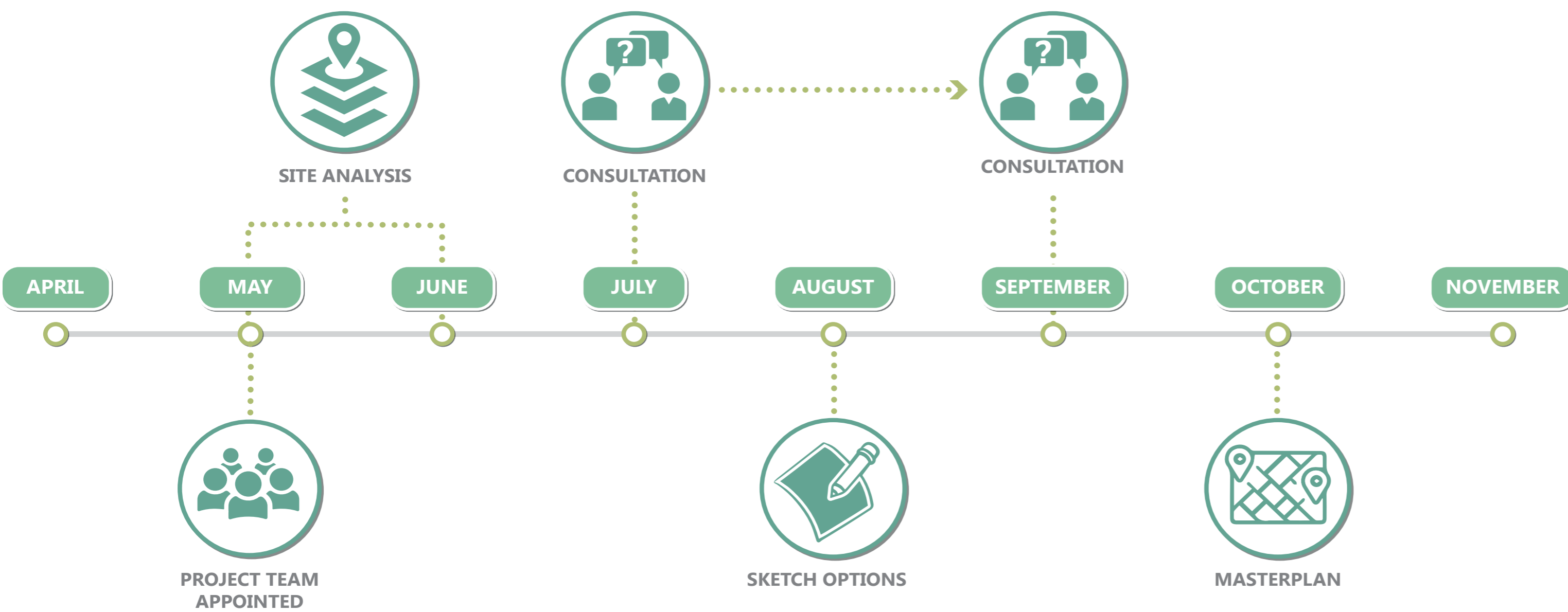
INTRODUCTION

We are developing a long term vision to celebrate and regenerate the Liverpool Road, Middleforth and Kingsfold commercial areas of Penwortham. Our aim is to work with the community to make them safer, more enjoyable and more attractive areas for our local communities to visit.

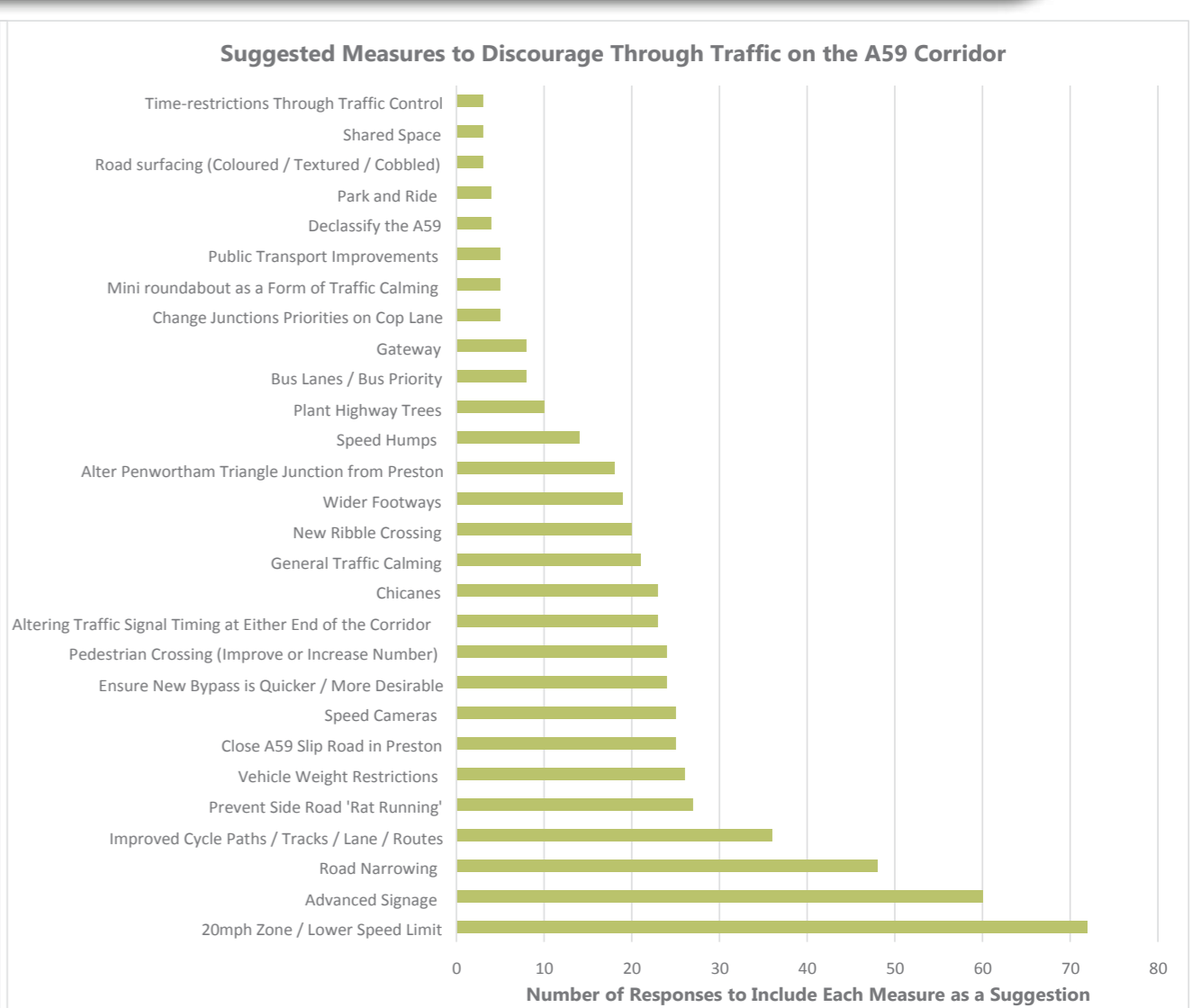
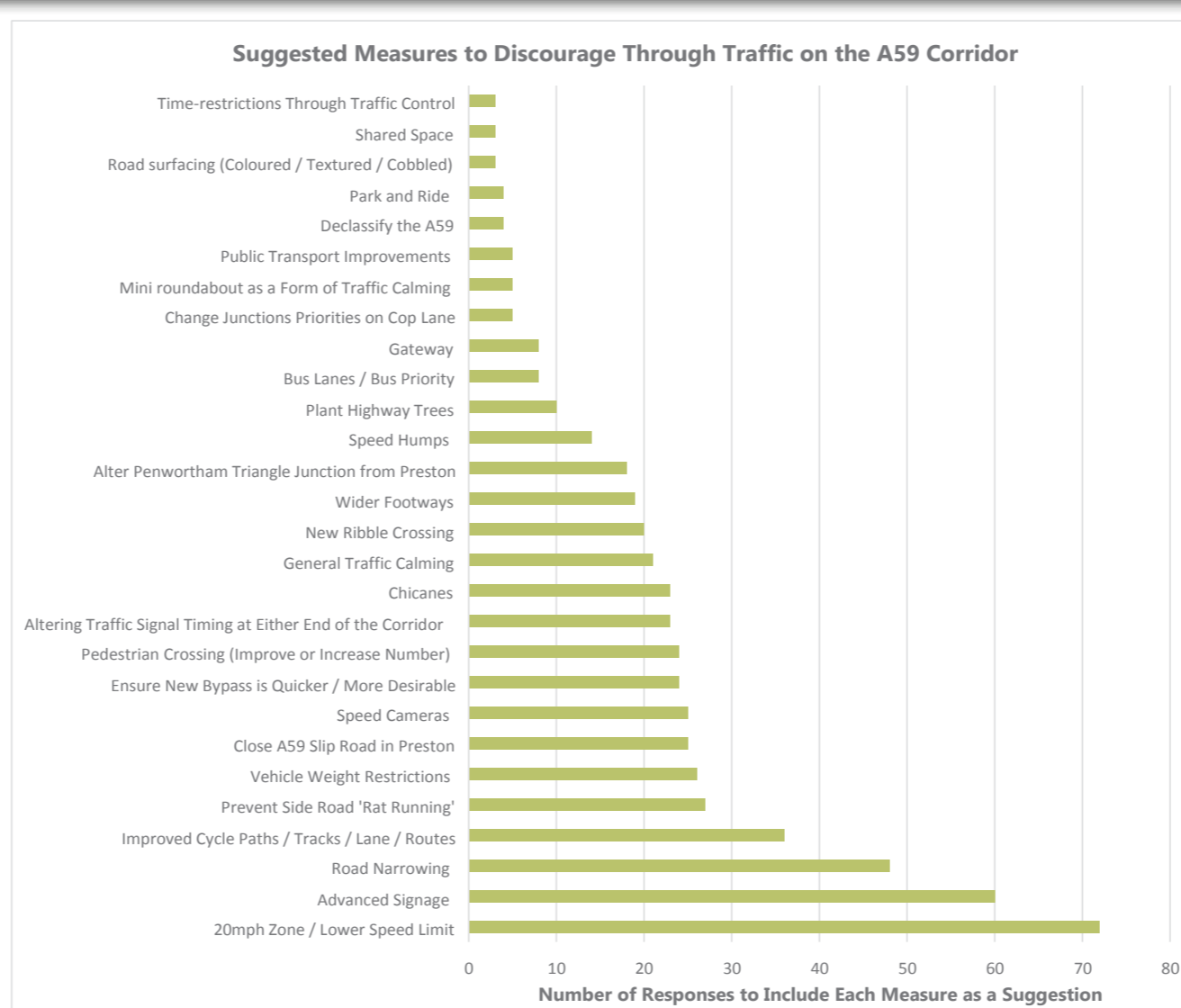
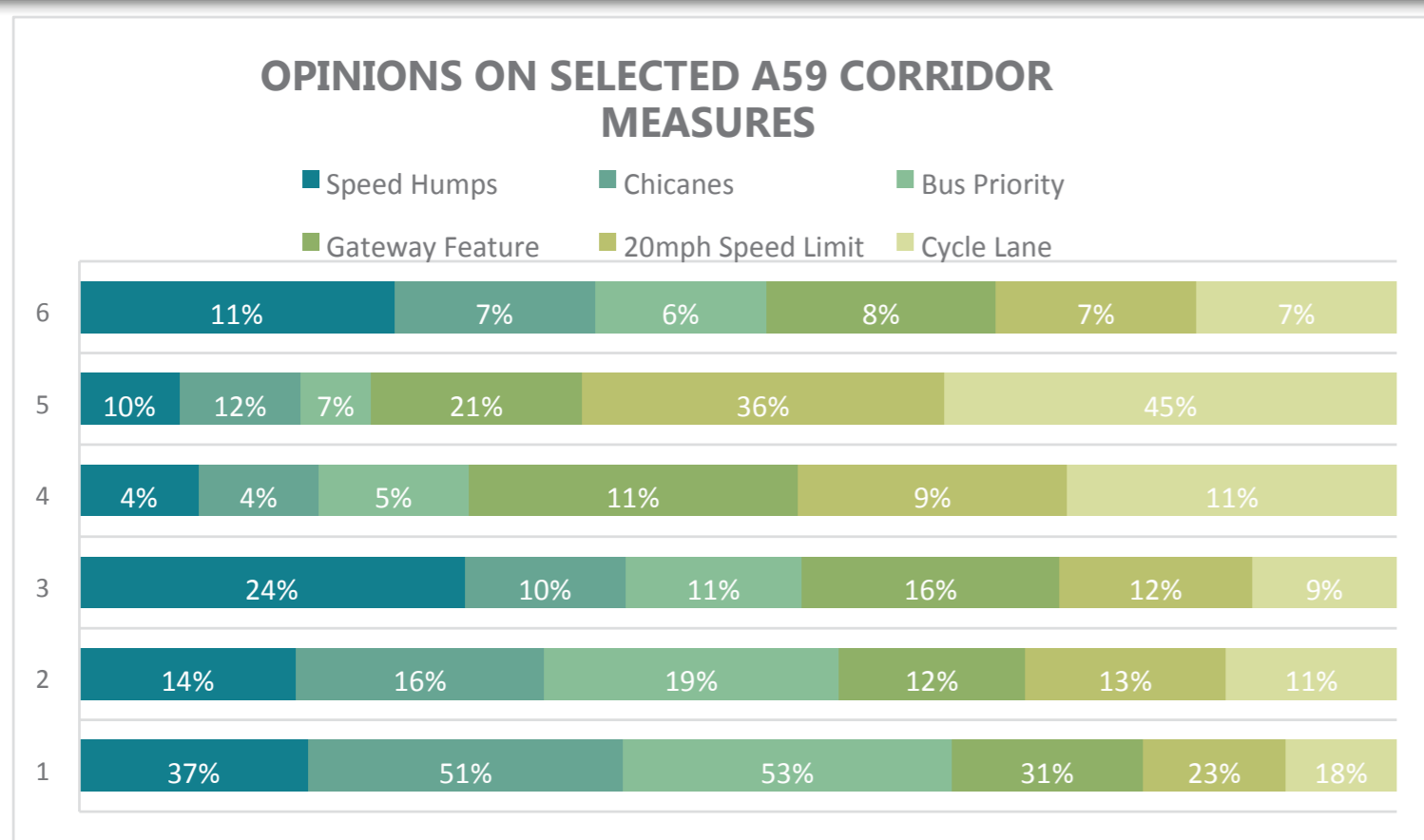
The project gives the community a chance to influence the proposals and let the design team know their wishes and aspiration for the areas.

The quality of the public realm, signage, green infrastructure, pedestrian and cycle routes, heritage, character, shop frontages and shop types are just a few of the subjects that we are looking for view and opinions on.

TIMELINE



PREVIOUS CONSULTATION RESULT



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02 LIVERPOOL ROAD THE VISION

THE VISION

The creation of a vibrant safe and successful centre for those who live, work and visit the area, and one that continues to thrive under the stewardship of the community. A place that celebrates its history but also looks to the future; evolving to meeting changes in retail use, demographics and environmental awareness and to recognise the area as a sustainable heart of the community.

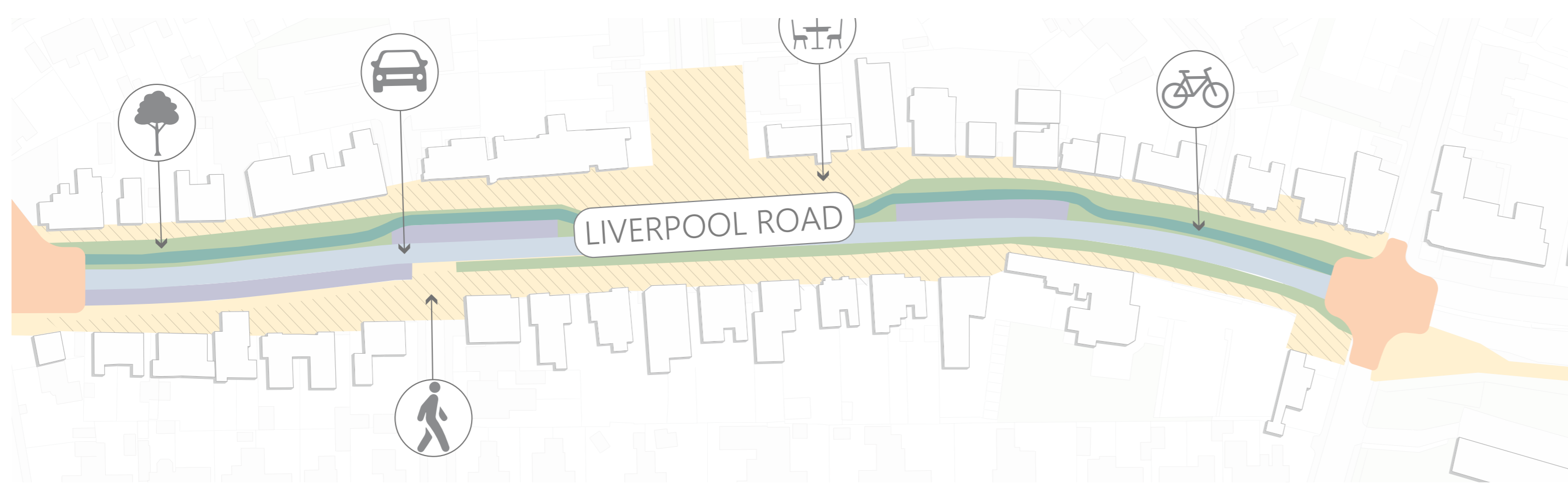
The delivered vision will create a high quality public realm accessible to all regardless of age or ability. A re-energised street and spaces which are attractive and flexible creating a setting for successful business to add all year round activity and contribute to the area's existing independent identity.

Proposals will promote sustainability, the environment and wellbeing through green infrastructure, encouraging walking and cycling, facilitating community interaction and carbon reduction.



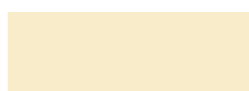
ACHIEVING THE VISION

- Reduced carriageway with and increased public realm
- Safe cycling routes and safe crossing points
- Spaces to promote external retail, food and beverage
- A distinct identity & sense of place
- A flexible communal space for events
- Safer footpaths and reducing vehicular and pedestrian conflict
- Places to sit and relax
- Improved footpath network
- Street trees and ornamental shrubs
- Sustainable drainage solutions

DESIGN PRINCIPLES






Liverpool Road will be split into 3 key areas:

-  Cycle Way
-  Carriageway
-  Public Realm



The public realm will fall into 3 categories:

-  Spill out,
-  Garden & amenity
-  Flexible community space

03 MASTERPLAN EAST



- 1 New spill out spaces to F&B
- 2 New high quality cycle lane
- 3 New planting and seating areas
- 4 Safe Pedestrian crossings



- 1 New car parking bays
- 2 New high quality cycle lane
- 3 New planting and seating areas
- 4 New footpaths

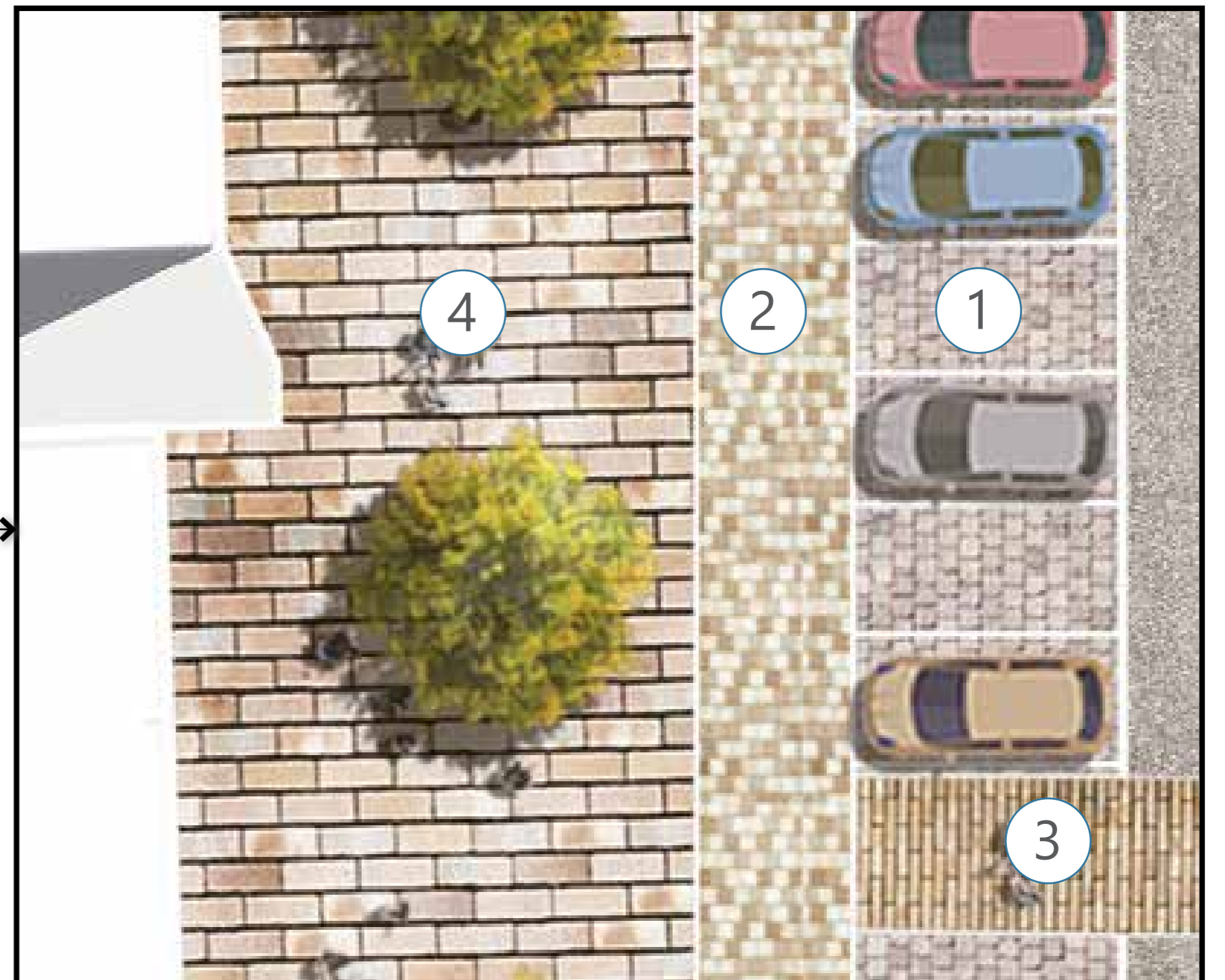


- 1 Reduced width carriageway
- 2 New green infrastructure
- 3 New spill-out areas
- 4 New footpaths

04 MASTERPLAN WEST



- 1 Closed Kingsway access
- 2 New garden and seating area
- 3 New cycleway
- 4 Safe Pedestrian crossings



- 1 New car parking bays
- 2 New high quality cycle lane
- 3 New pedestrian crossing
- 4 New events space



- 1 Reduced width carriageway
- 2 New cycle lane
- 3 New spill-out areas
- 4 New footpaths

05

FOOTPATHS AND CYCLEWAY

Artist's impression of new footpath and cycle lane



—> Vehicle Access to rear of property
->-> Pedestrian Crossing

<- - - -> 2-way cycle lane
<- - - -> 2-way carriageway

Relocated Parking Bays



06 SPILL-OUT AREAS

Artist's impression of new footpath and spill-out space



Spill-out location plan



Design Principles

- Create a street full of activity and interest
- Create an experience rather than somewhere to be things
- Spaces will be screened from the road through planting and vertical structures
- The scheme will create the infrastructure for the community and shop owners to personalise and make their own.
- The design needs to be flexible to ensure future changes can be accommodated
- Increase natural surveillance to reduce anti-social behaviour

Concept Design A



Concept Design B



07 GARDEN & AMENITY SPACES

Artist's impression of Kingsfold Garden



Garden and amenity location plan



Design Principles

- Attractive seating areas not directly associated with specific retail units
- Set within a soft landscape setting
- Reinforcement of existing green hub adjacent to Lime Bar
- Increase biodiversity and carbon reduction
- Improved aesthetic to Liverpool Road
- Use planting to define space and create buffer between seating and traffic

Concept Design A



Concept Design B



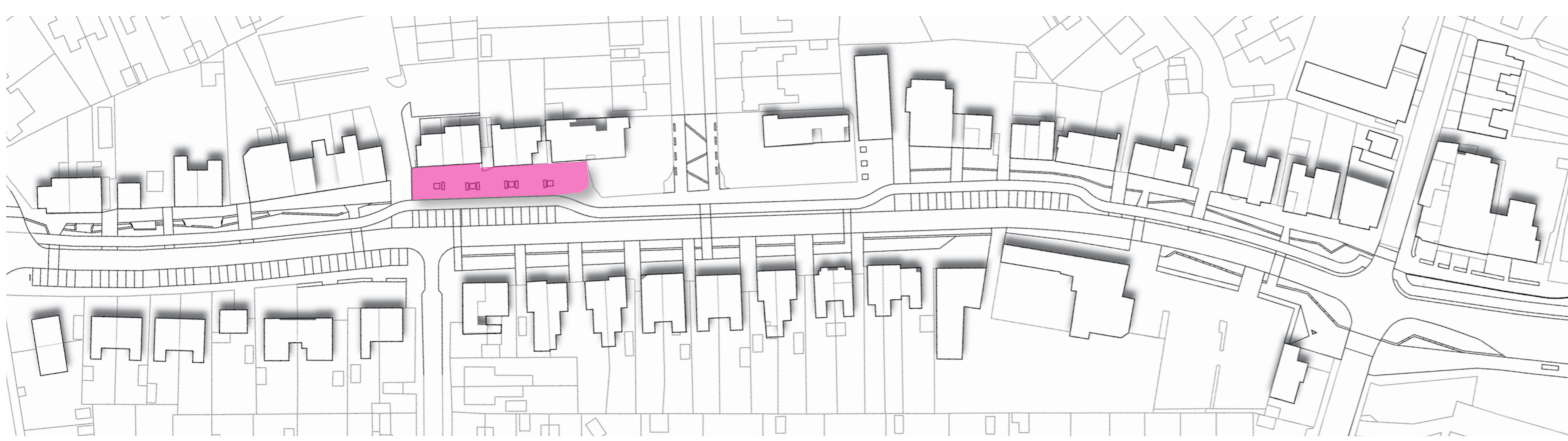
07

FLEXIBLE COMMUNITY SPACE

Artist's impression of the flexible community space



Spill-out location plan



Design Principles

- An open space that can cater for pop up events.
- Create a space for community events, Christmas tree etc...
- Area for Christmas tree and event focal point
- Space needs to work during day to day activities.
- To include electrical points and infrastructure for events

Concept Design A



Concept Design B

